

UNITED STATES DISTRICT COURT  
NORTHERN DISTRICT OF CALIFORNIA

CLYDE WYLIE, TRACY PEARSON and  
JAMES BUTCHER, on behalf of themselves  
and all others similarly situated,

Plaintiffs,

v.

FOSS MARITIME COMPANY, a Washington  
corporation and DOES 1 to 25 inclusive,

Defendants.

No. C 06-07228 MHP

**MEMORANDUM & ORDER**

**Re: Defendant Foss Maritime Company's  
Motion for Summary Judgment, or in the  
Alternative, Summary Adjudication of  
Claims**

Plaintiffs Clyde Wylie, Tracy Pearson and James Butcher ("plaintiffs") are current and former employees of defendant Foss Maritime Company ("Foss"). On behalf of themselves and others similarly situated, plaintiffs allege that Foss has violated California labor statutes by failing to pay overtime wages and compensate plaintiffs for missed meal and rest breaks. Now before the court is Foss' motion for summary judgment arguing that federal law preempts California labor regulation and that, in the alternative, it is exempt from California law by virtue of a collective bargaining agreement. Having considered the arguments and submissions of the parties, including supplemental briefing requested by the court following oral argument, and for the reasons set forth below, the court enters the following memorandum and order.

1 BACKGROUND

2 Defendant Foss is a Washington corporation headquartered in Seattle. Complaint ¶ 21. It  
3 provides maritime transportation and logistical services throughout North America and the world.  
4 Merritt Dec. ¶ 3. In Northern California, Foss operates eight tugs, four petroleum barges, and two  
5 dredge barges. Peottgen Dep., 26:6–16. The petroleum barges are manned by one tankerman  
6 working alone. Id. 34:3–6. The dredge barges are manned by two levermen and two deck hand  
7 engineers. Id. Because the barges have no power of their own, tugs are used to move the barges  
8 from one location to another. Wylie Dec. ¶ 7. The tugs are generally manned by two deck officers,  
9 one engineer, and one or two deck hands. Poettgen Dep., 32:8–22, 33:20–34:2. None of the named  
10 plaintiffs work on Foss’ dredge barges. The only types of vessels at issue in this motion are  
11 petroleum barges and tugs.

12 Plaintiff Clyde Wylie (“Wylie”) is a former Foss employee who worked as tankerman  
13 assigned to a petroleum barge from July 1999 until early 2005. Wylie Dep., 83:10–25. He was  
14 responsible for all tasks related to fueling (also referred to as “bunkering”) the vessels of Foss’s  
15 customers, Id. 119:4–10, and performed duties related to maintaining the barges to ensure their safe  
16 and efficient operation, with a particular focus on avoiding fuel spills, Merritt Dec. ¶ 8. Wylie was a  
17 member of the Sailor’s Union of the Pacific (“SUP”) and worked for Foss under a collective  
18 bargaining agreement. Wylie Dep., 74:10, 109:11–17. Under the terms of the SUP collective  
19 bargaining agreement, Wylie was a scheduled tankerman who worked on duty seven days for 12  
20 consecutive hours per day, followed by seven days off duty. Broad Dec., Exh. 2, 2004-2008 SUP  
21 agreement, § 31.04; Broad Dec., Exh. 3, 2001-2004 SUP agreement, § 26.01. Wylie was paid  
22 overtime for hours worked in excess of 12 hours during on duty days, as well as for any hour worked  
23 during off duty days. 2004-2008 SUP agreement, § 31.05. Wylie’s hourly rate of pay was \$30  
24 under the 2004-2008 collective bargaining agreement, and ranged between \$23-\$25 under the 2001-  
25 2004 agreement. Id. § 36.01; 2001-2004 agreement § 37.01. His overtime rate of pay under both  
26 SUP agreements was equal to one and one-half times the regular hourly rate. 2004-2008 SUP  
27 agreement § 36.02; 2001-2004 agreement § 37.02.

1 Plaintiff Tracy Pearson (“Pearson”) is a current Foss employee who, like Wylie, is a  
2 tankerman working on a petroleum barge and is a union member subject to the provisions of the  
3 SUP collective bargaining agreement. Pearson Dep., 79:25–80:7. Pearson began working for Foss  
4 in January 2003 first as a flex tankerman and then as a casual tankerman. Id. 79:25–80:7,  
5 85:18–86:5. In contrast to scheduled tankermen such as Wylie, flex tankermen are “seniority  
6 employee[s] without a regular schedule whose start times (both daily and weekly) shall be flexible  
7 for the purpose of relief of regularly scheduled personnel.” 2004-2008 SUP agreement, § 32.01.  
8 Flex tankermen are “called on an as needed basis, . . . but shall be guaranteed a minimum of fourteen  
9 12-hour straight time days per month and 10 consecutive days off per month.” Id. § 32.02. Flex  
10 tankermen must be available for 15 straight time days in a month and all time worked over 15 days  
11 in a calendar month is paid at the overtime rate. Id. § 32.07. Work during designated off days is  
12 also paid at the overtime rate. Id. § 32.02. Casual tankermen are “dispatched when necessary” and  
13 receive 8 hours of straight time pay. Id. § 33.02. Any hours worked in excess of 8 hours in a day is  
14 considered overtime. Id. § 33.02. Both flex and casual tankermen were paid regular hourly and  
15 overtime rates identical to the scheduled tankermen discussed above.

16 Plaintiff James Butcher is a current Foss employee who works as a deckhand engineer on  
17 tugs that assist in moving barges. Butcher Dep., 13:22–14:9, 18: 8–14. Since he began his  
18 employment with Foss in 1999, Butcher has always worked as a deckhand engineer on tugs. Id.  
19 Butcher is a member of the Inlandboatmen’s Union (“IBU”) and like Wylie and Pearson, his  
20 employment with Foss is pursuant to a collective bargaining agreement. Id.; Broad Dec., Exh. 4,  
21 2004-2007 IBU agreement; Broad Dec., Exh. 5, 1999-2004 IBU agreement. As a deckhand  
22 engineer, Butcher performed janitorial duties such as keeping the storeroom, lockers, and vegetable  
23 bins clean and organized and washing, cleaning, and mopping up the galley and messroom. 2004-  
24 2007 IBU agreement § 40.02. Under the terms of the IBU collective bargaining agreement, Butcher  
25 worked 16 days on and 14 days off. Butcher Dep., 23:17–24:4. Beginning in January 2006, Butcher  
26 was moved to the “call out list” and since then, his hours have varied depending on the volume of  
27 available work. Id. 23:8–10, 25:9–21.  
28

1 The tug boat crew Butcher works with is divided into two watches, each watch standing six  
2 hours on duty followed by six hours off duty, for a total of 12 hours work in one day. Id. § 37.01. If  
3 a crew member works back-to-back watches, he receives overtime pay for each hour of the second  
4 watch. Id. In addition, all time worked in excess of 12 hours during an on duty day is compensated  
5 as overtime, as is each hour worked off watch or on the employee's scheduled days off. Id. §§  
6 37.02, 36.02, 36.03. The 2004-2007 IBU agreement paid a single overtime rate of one and one-half  
7 times the regular hourly rate. Id. The 1999-2004 IBU agreement paid two different over time  
8 rates—"regular" overtime of 1.07 times the regular hourly rate for all hours worked between 8 and  
9 12 hours in a day and 40 hours in a week, and "premium" overtime of 1.54 times the regular hourly  
10 rate for all hours worked in a day over 12. 1999-2004 IBU agreement § 41.02. The regular hourly  
11 rate paid to deck hand engineers under the 2004-2007 IBU agreement was \$20.81 and under the  
12 1999-2004 IBU agreement the rate was \$20.45. 2004-2007 IBU agreement § 42.01; 1999-2004 IBU  
13 agreement § 41.02.

14 Under the SUP collective bargaining agreements governing the employment of plaintiffs  
15 Wylie and Pearson, "one full undisturbed hour is allowed for each meal," and scheduled hours are  
16 set aside for breakfast, dinner, and supper. 2004-2008 SUP agreement § 31.16. Employees do not  
17 always have the opportunity to take their meals during the work day, so when regularly scheduled  
18 meals are not furnished, employees are paid an additional \$16.50 for each regularly scheduled  
19 workday. Id. § 31.16, 27.05. Under the SUP agreement, tankermen such as Wylie and Pearson who  
20 "require rest to comply with the applicable federal or state work rule shall be afforded, if necessary,  
21 a rest period during [work] times without penalty." Id. § 31.02.

22 Under the IBU collective bargaining agreements governing the employment of plaintiff  
23 Butcher, regular meal periods consisting of one hour each are provided for breakfast, lunch and  
24 dinner. 2004-2007 IBU agreement § 40.01. The IBU agreement is silent as to rest breaks.

25 Plaintiff Wylie attests that because he worked alone as the sole crew member on the barge,  
26 he did not have time for an uninterrupted meal or rest break. Wylie Dec. ¶ 8. He generally brought  
27 a sack lunch prepared at home or purchased meals from a retail store or fast food outlet on his way  
28 to work, which he ate while working. Id. ¶ 9. To reimburse him for the cost of bringing his own

1 lunch, Wylie attests that Foss paid an allowance of about \$16 per day, but in no event did Foss pay  
2 him his regular hourly rate on the days that he missed a meal break. Id. When a Foss tug boat was  
3 alongside his petroleum barge, Wylie never went onto a tug to eat a meal or take a rest break. Id. ¶  
4 10. Plaintiff Pearson, who also worked as a tankerman like Wylie, attests to the same facts  
5 regarding meal and rest breaks.

6 In contrast to Wylie and Pearson, plaintiff Butcher worked as a deck hand engineer on a tug  
7 boat and was not the sole crew member on his vessel. Butcher testified that he had time to take meal  
8 and rest breaks between the various jobs he was required to perform on the tug. Degooyer Dec.,  
9 Exh. 4, Butcher Dep., 55:1–56:15. He was able to take at least one rest break during his 6 hour  
10 shifts and occasionally took more. Id. These breaks would typically last 10-15 minutes. Id.  
11 Moreover, Butcher testified that while working on the tug boats, he ate three meals a day. Id.

12 Plaintiffs allege on behalf of themselves and those similarly situated that Foss has violated  
13 California Labor Code section 510 which requires overtime compensation. Additionally, plaintiffs  
14 allege that Foss has violated California Labor Code sections 512 and 226.7, requiring an employer to  
15 provide meal and rest periods. Plaintiffs do not assert claims based on Foss' breach of the collective  
16 bargaining agreement. Indeed, the plaintiffs have each testified that, in accordance with the  
17 agreements, they were paid regular and overtime wages and that they either took meal and rest  
18 breaks as provided for in the agreement, or were paid an allowance in the event that meal and rest  
19 breaks were not taken. Plaintiffs filed their complaint in state court, but defendants removed the  
20 action to this court asserting original federal jurisdiction under the Class Action Fairness Act of  
21 2005, 28 U.S.C. sections 1332(a) and 1332(d)(2). Second Amended Complaint ¶ 8.

22 Now before the court is defendant's motion for summary judgment. First, Foss contends that  
23 federal law preempts California laws regulating overtime compensation and meal and rest breaks.  
24 Second, as an alternative to federal preemption of state overtime laws, Foss argues that it is exempt  
25 from California overtime requirements because plaintiffs worked pursuant to collective bargaining  
26 agreements. Finally, as an alternative to federal preemption of state meal and rest break laws, Foss  
27 argues that there is no genuine dispute that plaintiffs in fact took necessary breaks in compliance  
28 with California law.

1 Defendant's summary judgment motion is directed toward the named plaintiffs Wylie,  
2 Pearson, and Butcher who are California residents hired by Foss in California to work on vessels in  
3 the San Francisco Bay area. Wylie Dec. ¶ 15; Pearson Dec. ¶ 13; Butcher Dec. ¶ 9. Under the SUP  
4 and IBU collective bargaining agreements, "San Francisco Bay area" is defined as "San Francisco  
5 Bay, San Pablo Bay and All rivers and estuaries inside the line of demarcation." 2004-2008 SUP  
6 agreement § 1.01; 2004-2007 IBU agreement § 2.01. Plaintiffs seek to certify a class consisting of  
7 "[a]ll persons who are employed or were formerly employed by Foss Maritime Company aboard  
8 vessels owned and operated by Foss in the State of California at any time during the period August  
9 5, 2002 until the entry of judgment." Second Amended Complaint ¶ 3. The class plaintiffs seek to  
10 certify implicates factual circumstances broader than the facts presented to the court in connection  
11 with this summary judgment motion. As a result, the scope of the court's order pertains only to the  
12 putative class members who are identical to the named plaintiffs with respect to their union status,  
13 their geographic location, and the work that they perform pursuant to the SUP and IBU collective  
14 bargaining agreements.

## 15 16 LEGAL STANDARD

### 17 I. Summary Judgment

18 Summary judgment is proper when the pleadings, discovery and affidavits show that there is  
19 "no genuine issue as to any material fact and that the moving party is entitled to judgment as a  
20 matter of law." Fed. R. Civ. P. 56(c). Material facts are those which may affect the outcome of the  
21 proceedings. Anderson v. Liberty Lobby, Inc., 477 U.S. 242, 248 (1986). A dispute as to a material  
22 fact is genuine if there is sufficient evidence for a reasonable jury to return a verdict for the  
23 nonmoving party. Id. The party moving for summary judgment bears the burden of identifying  
24 those portions of the pleadings, discovery, and affidavits that demonstrate the absence of a genuine  
25 issue of material fact. Celotex Corp. v. Catrett, 477 U.S. 317, 323 (1986). On an issue for which the  
26 opposing party will have the burden of proof at trial, the moving party need only point out "that  
27 there is an absence of evidence to support the nonmoving party's case." Id.

Once the moving party meets its initial burden, the nonmoving party must go beyond the pleadings and, by its own affidavits or discovery, “set forth specific facts showing that there is a genuine issue for trial.” Fed. R. Civ. P. 56(e). Mere allegations or denials do not defeat a moving party’s allegations. *Id.*; see also *Gasaway v. Northwestern Mut. Life Ins. Co.*, 26 F.3d 957, 960 (9th Cir. 1994). The court may not make credibility determinations, *Anderson*, 477 U.S. at 249, and inferences drawn from the facts must be viewed in the light most favorable to the party opposing the motion. *Masson v. New Yorker Magazine*, 501 U.S. 496, 520 (1991).

## II. California Labor Statutes and Regulatory Scheme

### A. Overtime Compensation

Section 510 of the California Labor Code sets forth default provisions governing what constitutes overtime hours and what rate of pay will apply to various tiers of overtime work. In relevant part, section 510(a) states,

Eight hours of labor constitutes a day’s work. Any work in excess of eight hours in one workday and any work in excess of 40 hours in any one workweek . . . shall be compensated at the rate of no less than one and one-half times the regular rate of pay for an employee. Any work in excess of 12 hours in one day shall be compensated at the rate of no less than twice the regular rate of pay for an employee. . . . The requirements of this section do not apply to the payment of overtime compensation to an employee working pursuant to any of the following:

- (1) An alternative workweek schedule adopted pursuant to Section 511.
- (2) An alternative workweek schedule adopted pursuant to a collective bargaining agreement pursuant to Section 514.

On its face, section 510(a) does not set limitations on the maximum number of hours an employee may be required to work in a day or in a week.<sup>1</sup> It only requires that if an employee works more than 8 hours in a day or 40 hours in a week, the employer must pay overtime at one and a half times the regular hourly rate, and if an employee works more than 12 hours in a day, the employer must pay overtime at twice the regular hourly rate.

Sections 510(a)(1) and (2) provide two avenues by which an employee is exempt from the requirements of section 510. First, under sections 510(a)(1) and 511, employees may adopt an alternative workweek schedule that allows for some flexibility in work hours without triggering overtime pay. Section 511(a) provides that “upon the proposal of an employer” and with “approval



1 in a secret ballot election by at least two-thirds of affected employees,” employees may “adopt a  
2 regularly scheduled alternative workweek that authorizes work by the affected employees for no  
3 longer than 10 hours per day within a 40-hour workweek without the payment to affected employees  
4 of an overtime rate of compensation.” Like the default provisions in section 510, employees who  
5 have adopted an alternative workweek schedule under section 511 are not subject to any limitation  
6 on the maximum number of hours they may work. Instead, section 511(b) provides that if the  
7 employee works in excess of the regularly scheduled hours established by the alternative workweek  
8 arrangement, the employee must be paid overtime wages.

9       Section 510(a)(2) and 514 provide a second avenue by which an employee is exempt from  
10 the default requirements of section 510. Section 510(a)(2) states that the requirements of section  
11 510 do not apply to employees working under an alternative workweek schedule adopted pursuant to  
12 a collective bargaining agreement pursuant to section 514. To qualify for the exemption in  
13 510(a)(2), the collective bargaining agreement must meet certain requirements. Under section 514,  
14 the collective bargaining agreement must “expressly provide[] for the wages, hours of work, and  
15 working conditions of the employees” and must “provide[] premium wage rates for all overtime  
16 hours worked and a regular hourly rate of pay for those employees of not less than 30 percent more  
17 than the state minimum wage.” Compared to the exemption under section 511, the exemption under  
18 514 allows employers and employees greater leeway in determining an alternative workweek  
19 schedule that does not trigger overtime pay. Whereas section 511 caps an alternative workweek at  
20 “10 hours per day within a 40-hour workweek,” section 514 does not have a parallel limitation.  
21 However, under both the 511 and 514 exemptions, the “alternative workweek schedule,” as defined  
22 in section 500(c), must be a “*regularly* scheduled workweek” (emphasis added).

23       The current Labor Code section 500 *et seq.* is a codification of the “Eight-Hour-Day  
24 Restoration and Workplace Flexibility Act” passed by the California legislature in 1999. Prior to  
25 1999, California law required payment of overtime at time and a half for any hour worked in excess  
26 of 8 hours in a day or 40 hours in a week. There was no requirement that hours worked in excess of  
27 12 hours in a day be compensated at a rate of twice the regular hourly rate. In 1998 the Industrial  
28 Welfare Commission, the state agency with authority to promulgate regulations implementing



California labor statutes, amended existing regulations to allow employees and employers in various industries to adopt mutually beneficial alternative workweek arrangements. These alternative arrangements allowed work in excess of 8 hours in a day or 40 hours in a week without triggering overtime pay. The purported purpose of the 1999 “Eight-Hour-Day Restoration and Workplace Flexibility Act” was to allow flexibility in workplace schedules, but in fact, restricted the ability of employers and employees to agree to alternative workplace arrangements without triggering overtime pay.

B. Meal and Rest Periods

Section 512 of the California Labor Code governs the provision of meal periods. If an employee works more than 10 but less than 12 hours in a day, the employer must provide at least two meal periods of not less than 30 minutes each, and the employer and employee may agree to waive one of the two meal periods. Section 512 states,

An employer may not employ an employee for a work period of more than five hours per day without providing the employee with a meal period of not less than 30 minutes, except that if the total work period per day of the employee is no more than six hours, the meal period may be waived by mutual consent of both the employer and employee. An employer may not employ an employee for a work period of more than 10 hours per day without providing the employee with a second meal period of not less than 30 minutes, except that if the total hours worked is no more than 12 hours, the second meal period may be waived by mutual consent of the employer and the employee only if the first meal period was not waived.

Section 226.7 of the California Labor Code prohibits work during a meal or rest period, and requires an employer to compensate an employee for missed meal or rest periods. Section 226.7 states,

(a) No employer shall require any employee to work during any meal or rest period mandated by an applicable order of the Industrial Welfare Commission.

(b) If an employer fails to provide an employee a meal period or rest period in accordance with an applicable order of the Industrial Welfare Commission, the employer shall pay the employee one additional hour of pay at the employee’s regular rate of compensation for each work day that the meal or rest period is not provided.

In accordance with section 226.7, the California Industrial Welfare Commission has issued wage orders governing meal and rest periods for the employees in this case. The wages orders are discussed more fully below.

Although sections 510(a)(2) and 514 provide a collective bargaining exemption for overtime compensation, there is no corresponding collective bargaining exemption for meal and rest periods. When section 514 was initially codified following passage of the “Eight-Hour-Day Restoration and Workplace Flexibility Act” in 1999, the text of section 514 stated “[t]his chapter does not apply to an employee covered by a valid collective bargaining agreement . . .” (emphasis added). Stats. 1999, c. 134 (A.B. 60), § 8. This language appeared to create a collective bargaining exemption for the entire chapter of the California Labor Code encompassing sections 500-558, including the meal periods required under section 512. Two years later, the California Legislature amended section 514 to read “[s]ections 510 and 511 do not apply to an employee covered by a valid collective bargaining agreement” (emphasis added). Stats 2001, c. 148 (S.B. 1208), § 1. In considering section 514 and its history of amendment, the Ninth Circuit has concluded that “the right to meal periods applies to signatories of collective bargaining agreements and constitutes a nonnegotiable right under California state law.” Valles v. Ivy Hill Corp., 410 F.3d 1071, 1082 (9th Cir. 2005).

C. Industrial Welfare Commission and Wage Orders

The Industrial Welfare Commission (“IWC”) is the state agency empowered to formulate regulations governing employment in California. Tidewater Marine Western, Inc. v. Bradshaw, 14 Cal. 4th 557, 561 (1996). IWC regulations are known as “wage orders” and are codified in the California Code of Regulations. Tidewater, 14 Cal. 4th at 561. The Division of Labor Standards Enforcement (“DLSE”), headed by the California Labor Commissioner, is the state agency empowered to enforce California’s labor laws, including IWC wage orders. Id.

The wage orders at issue in this case are No. 9-2001 pertaining to employees in the Transportation Industry, Cal. Code Regs., tit. 8, § 11090, and No. 4-2001 pertaining to Professional, Technical, Clerical, Mechanical, and Similar Occupations, Id. § 11040. With respect to overtime compensation requirements, both wage orders contain language mirroring that of Labor Code sections 500(c), 510, and 514. See Wage Order No. 9-2001 §§ 2(A), 3(A)(1), 3(H); Wage Order 4-2001 No. §§ 2(A), 3(A)(1), 3(I). With respect to meal breaks, both wages orders also contain

language mirroring that of Labor Code sections 512 and 226.7. See Wage Order No. 9-2001 § 11; Wage Order No. 4-2001 § 11. With respect to rest breaks, both wage orders state:

(A) Every employer shall authorize and permit all employees to take rest periods, which insofar as practicable shall be in the middle of each work period. The authorized rest period time shall be based on the total hours worked daily at the rate of ten (10) minutes net rest time per four (4) hours or major fraction thereof. . . . Authorized rest period time shall be counted as hours worked for which there shall be no deduction from wages.

(B) If an employer fails to provide an employee a rest period in accordance with the applicable provisions of this order, the employer shall pay the employee one (1) hour of pay at the employee's regular rate of compensation for each workday that the rest period is not provided.

Wage Order No. 9-2001 § 12; Wage Order No. 4-2001 § 12.

## DISCUSSION

### I. Federal Preemption of State Regulation

The first question presented in this motion is whether federal law preempts California from applying its overtime compensation and meal and rest period laws to California resident employees working on tugs and petroleum barges in the San Francisco Bay area pursuant to collective bargaining agreements. Foss argues that California regulation of overtime and meal and rest periods is preempted by: (1) the Shipping Act codified in title 46 of the United States Code; (2) the Fair Labor Standards Act of 1938, 29 U.S.C. sections 201 *et seq.* ("FLSA"); (3) general principles of federal maritime common law designed to promote uniformity of regulation for maritime commerce, U.S. v. Locke, 529 U.S. 89, 108 (2000); and (4) federal labor law as expressed in the National Labor Relations Act ("NLRA") and the Labor Management Relations Act ("LMRA").

Article VI of the Constitution provides that the laws of the United States "shall be the supreme Law of the Land; . . . any Thing in the Constitution or laws of any state to the Contrary notwithstanding." "Consideration of the issues arising under the Supremacy Clause 'start[s] with the assumption that the historic police powers of the states [are] not to be superseded by . . . Federal Act unless that [is] the clear and manifest purpose of Congress.'" Willamson v. General Dynamics Corp., 208 F.3d 1144, 1149 (9th Cir. 2000) (quoting Cipollone v. Liggett Group, Inc., 505 U.S. 504, 516 (1992)). In the Ninth Circuit, preemption analysis is based on the Supreme Court's three

1 categories: (1) *express preemption*—where Congress explicitly defines the extent to which its  
2 enactments preempt state law; (2) *field preemption*—where state law attempts to regulate conduct in  
3 a field that Congress intended the federal law exclusively to occupy; and (3) *conflict*  
4 *preemption*—where it is impossible to comply with both state and federal requirements, or where  
5 state law stands as an obstacle to the accomplishment and execution of the full purposes and  
6 objectives of Congress. Id.

7 Many of the preemption issues raised in this case have been squarely addressed by the Ninth  
8 Circuit in Pacific Merchant Shipping Association v. Aubry, 918 F.2d 1409 (9th Cir. 1990). That  
9 case involved maritime employees who like the plaintiffs in this case were California residents  
10 working on water vessels in the bays and harbors off the California coast. Id. at 1413–14. The  
11 maritime employees in Aubry filed administrative claims for overtime compensation pursuant to  
12 California wage law, and associations representing shipping employers filed a complaint for  
13 declaratory judgment that federal law—including the Shipping Act, the FLSA, and federal maritime  
14 common law—preempted application of California overtime provisions. Id. at 1414, 1415. The  
15 Ninth Circuit concluded that there was no preemption.

16 First, the Ninth Circuit rejected the contention that a manning provision of the Shipping Act  
17 preempted state overtime laws. This manning provision, 46 U.S.C. § 8104(b), limited workers on  
18 certain “oceangoing or coastwise vessel[s]” to shifts of no more than “9 of 24 hours when in port,”  
19 or to shifts of no more than “12 of 24 hours at sea.” Id. at 1416. The employers in Aubry argued  
20 that California’s overtime pay laws requiring overtime pay for hours worked in excess of eight hours  
21 per day conflicted with federal law by creating a maximum workday below the 12-hour maximum  
22 established in 46 U.S.C. § 8104(b). Id. The Ninth Circuit disagreed with the employers in Aubry,  
23 noting that California overtime law required payment of a higher rate of wages after eight hours per  
24 day, but stopped short of setting a firm maximum on hours of work. Id. at 1416–17. Without setting  
25 a firm maximum on hours of work different from the hours permitted under 46 U.S.C. § 8104(b), the  
26 Ninth Circuit concluded that there was no preemption by the Shipping Act. Id.

27 The Ninth Circuit in Aubry then examined whether the FLSA preempted application of  
28 California’s overtime provisions. Id. at 1417. The FLSA overtime provision requires payment of

overtime at 1.5 times the regular hourly rate for any hours worked in excess of 40 hours in a week. 29 U.S.C. § 207(a)(1). The FLSA exempts seamen from this overtime provision, defining “seaman” as someone who “performs . . . service which is rendered primarily as an aid in the operation of such vessel as a means of transportation.” 29 U.S.C. § 213(b)(6). The Ninth Circuit in Aubry concluded that Congress’ exclusion of certain classes of employees such as “seamen” from the FLSA overtime provisions was not an expression of Congressional intent to preclude application of state overtime provisions to FLSA-exempt employees. Id. at 1417–20. Moreover, the Ninth Circuit in Aubry held that even for FLSA *non-exempt* employees, there was no Congressional intent to preclude states from applying overtime laws that exceeded the standards set forth in the FLSA. Id. at 1420–27. The FLSA was merely a “national floor” that states were free to exceed. Id. at 1425.

The third and final issue considered by the Ninth Circuit in Aubry was whether a federal policy favoring uniformity and consistency in admiralty law was sufficient to preempt application of California’s overtime provisions to maritime employees. Article III, Section 2 of the U.S. Constitution states that federal judicial power shall extend “to all cases of admiralty and maritime jurisdiction.” The Supreme Court has interpreted this provision to restrict state authority to legislate maritime matters. Southern Pac. Co. v. Jensen, 244 U.S. 205, 216 (1917). Relying on Jensen and its progeny, the Ninth Circuit has opined that “the general rule on preemption in admiralty is that states may supplement federal admiralty law as applied to matters of local concern, so long as state law does not *actually conflict* with federal law or *interfere* with the *uniform working* of the maritime legal system.” Aubry, 918 F.2d at 1422.

Balancing various federal and state interests, the Ninth Circuit concluded that application of California’s overtime provisions to the maritime employees at issue in Aubry would not disrupt federal admiralty law. The state had a strong interest in the Aubry employees because the employees were involved in the clean-up of marine oil spills, a task of “critical importance to the state.” Moreover, the employees were California residents and taxpayers who were interviewed and hired in California. At the same time, the federal government had a relatively weak interest in the Aubry employees because no evidence suggested that payment of overtime compensation to the employees—who worked exclusively on vessels operating off the California coast—would disrupt

1 international or interstate commerce. On balance, the court determined that federal maritime law did  
2 not preempt California overtime provisions. Id. at 1425.

3 This case is on all fours with Aubry. Accordingly, the court concludes that Shipping Act, the  
4 FLSA, and federal admiralty law do not preclude application of California's overtime provisions to  
5 the maritime employees in this case. Defendant Foss' arguments to the contrary are misplaced.  
6 With regard to the Shipping Act, defendant points to other provisions not specifically addressed by  
7 the Ninth Circuit in Aubry. These provisions include 46 U.S.C. § 8104(h), which limits work on  
8 certain towing vessels to no more than 12 hours in a day, and 46 U.S.C. § 8104(f), which states that  
9 a "master or other officer" generally has authority and may exercise his judgment to direct the work  
10 and activities of a vessel's crew. Assuming that these provisions apply to the employees in this case,  
11 they do not assist defendants in finding preemption. As the Ninth Circuit recognized in Aubry,  
12 California law does not place a maximum on the number of work hours permitted in a day and  
13 therefore, California law is not in conflict with 46 U.S.C. § 8104(h). While California law may  
14 require the payment of overtime wages, that requirement does not interfere with the authority of a  
15 "master or other officer" to direct and control a crew aboard a vessel. There is no conflict with 46  
16 U.S.C. § 8104(f). Just as the Ninth Circuit concluded in Aubry that California overtime provisions  
17 do not conflict with 46 U.S.C. § 8104(b), California law does not conflict with either 46 U.S.C. §  
18 8104(h) or 46 U.S.C. § 8104(f).

19 With regard to preemption by the FLSA and federal concerns for admiralty law, defendant's  
20 reliance on Fuller v. Golden Age Fisheries, 14 F.3d 1405 (9th Cir. 1994) is misplaced. In Fuller, the  
21 Ninth Circuit found Alaska's overtime compensation requirements to be preempted by federal law.  
22 The employees in Fuller were fishermen engaged in coastwise voyages between two states,  
23 Washington and Alaska. The fishermen began and ended their voyages in Washington, did not  
24 conduct the majority of their work in Alaska waters, and were not Alaska residents. Moreover, the  
25 Alaska Department of Labor submitted a letter to the court indicating that it did not exercise  
26 jurisdiction over employees like the Fuller fishermen. On these facts, the Fuller court distinguished  
27 its case from the case presented in Aubry, finding that federal interests in uniform and consistent  
28

1 maritime law prevailed where Alaska possessed at best a minimal interest in the employees. Fuller,  
2 14 F.3d at 1409.

3 The facts of the present case fall between the comparative extremes at issue in Aubry and  
4 Fuller. The current plaintiffs are not engaged in work of critical importance to the state—unlike the  
5 oil spill clean-up workers in Aubry—but neither has the State of California affirmatively expressed a  
6 belief that its jurisdiction does not apply—in contrast to the Alaska Department of Labor’s letter in  
7 Fuller. On balance, this case appears more similar to the facts found in Aubry. As in Aubry, the  
8 present plaintiffs are California residents and taxpayers who perform virtually all of their work in  
9 California waters. See Aubry, 918 F.2d at 1425. Granted, plaintiffs’ vessels assist or supply *other*  
10 vessels making voyages to and from other states and nations, but plaintiffs’ *own* vessels do not make  
11 voyages outside the San Francisco Bay Area, defined as “San Francisco Bay, San Pablo Bay, and All  
12 rivers and estuaries inside the line of demarcation.” Plaintiffs are not engaged in work requiring  
13 them to move from state to state or nation to nation and, therefore, the federal interest in regulating  
14 interstate and international commerce is attenuated. Cf. Fuller, 14 F.3d at 1409. Because this case is  
15 more like Aubry than Fuller, the court concludes that neither the FLSA nor federal admiralty law  
16 precludes application of California overtime provisions to the maritime employees in this case.

17 Aubry addressed only federal preemption of California overtime provisions, so the question  
18 remains whether federal law preempts California meal and rest break provisions. By analogy,  
19 however, the holding and reasoning of Aubry are persuasive and achieve the same results with  
20 respect to the meal and rest break requirements. Defendant Foss argues that the Shipping Act  
21 comprehensively addresses working conditions on vessels, manning requirements, and rest periods.  
22 This “field preemption” argument fails, however, because defendant cites to no case finding that the  
23 Shipping Act is a comprehensive regulatory scheme. In finding that state regulation of overtime  
24 wages can coexist alongside provisions of the Shipping Act, the Ninth Circuit in Aubry implicitly  
25 rejected a “field preemption” argument. Moreover, there is no “conflict preemption.” Foss may  
26 perceive the provision of regularly scheduled meal and rest breaks as economically undesirable  
27 insofar as it may require the hiring of additional crew members (particularly in cases such as  
28 plaintiff Wylie who works alone as the sole crew member on a petroleum barge). This, however,



1 does not amount to a conflict with the Shipping Act, the FLSA, or federal admiralty law in general.  
2 In sum, the court concludes that application of California's meal and rest break requirements to the  
3 maritime employees in this case is not preempted by the Shipping Act, the FLSA, or federal  
4 admiralty law.

5 Although Aubry is dispositive of many of the preemption issues presented in this case, Aubry  
6 did not have occasion to consider whether *federal labor law* preempts application of California  
7 overtime and meal and rest break provisions. Unlike the union employees in this case whose  
8 employment is governed by a collective bargaining agreement, the employees in Aubry were non-  
9 union employees working pursuant to individually-negotiated contracts. See Aubry, 918 F. 2d at  
10 1413, 1414. Although Aubry is silent with respect to federal labor law preemption, the court is not  
11 without guidance.

12 Preemption under "federal labor law" encompasses three distinct categories. First,  
13 preemption under section 301 of the Labor Management Relations Act ("LMRA"), 29 U.S.C. § 185,  
14 provides an exception to the well-pleaded complaint rule. Federal jurisdiction typically exists only  
15 when a federal question is presented on the face of the plaintiffs' properly pleaded complaint. In  
16 cases brought to enforce a collective bargaining agreement or in cases where a resolution "is  
17 substantially dependent upon analysis of the terms of a collective bargaining agreement," federal  
18 labor law displaces a plaintiffs' state-law claim, no matter how carefully pleaded. Valles v. Ivy Hill  
19 Corporation, 410 F.3d 1071, 1075 (9th Cir. 2005).

20 LMRA section 301 preemption is not applicable here because interpretation of the collective  
21 bargaining agreements is not necessary. While "reference to" and "consideration of" the collective  
22 bargaining agreement may be necessary to determine whether the contractual provision of wage  
23 rates comports with California overtime statutes and regulations, "interpretation" of the agreement is  
24 not necessary. In other words, while overtime is provided in accordance with the agreement, there is  
25 no dispute over the terms of the agreement or its interpretation. As the Ninth Circuit reasoned in  
26 Gregory v. SCIE, LLC, 317 F.3d 1050, 1053 (9th Cir. 2003), "[t]he issue here is not *how* overtime  
27 rates are calculated but whether the *result* of the calculation complies with California law."  
28

1 Accordingly, plaintiffs' claims are based on interpretation of state law, not of the collective  
2 bargaining agreement. Preemption under section 301 of the LMRA does not apply.

3 Moreover, the Ninth Circuit in Valles v. Ivy Hill Corp., 410 F.3d 1071 (9th Cir. 2005), has  
4 held that certain non-negotiable statutory rights, such as those provided under the California meal  
5 and rest break statute, cannot be abridged by any collective bargaining agreement and therefore  
6 preemption under LMRA section 301 cannot exist. The Ninth Circuit stated in Valles,

7 The right to meal periods applies to signatories of collective bargaining agreements  
8 and constitutes a nonnegotiable right under California state law. Because the  
9 employees have based their meal period claim "on the protection afforded them by  
California state law, without any reference to expectations or duties created by  
the[ir] collective bargaining agreement," . . . the claim is not subject to preemption.

10 Id. at 1082.<sup>2</sup>

11 Two additional preemption doctrines emerge from the National Labor Relations Act  
12 ("NLRA"), 29 U.S.C. §§ 151 *et seq.* Although the NLRA has no express preemption clause, the  
13 Supreme Court has nevertheless articulated two preemption principles—the so-called "Garmon"  
14 preemption doctrine based on San Diego Bldg. Trades Council v. Garmon, 359 U.S. 236 (1959), and  
15 the "Machinist" preemption doctrine based on Machinists v. Wisconsin Employment Relations  
16 Comm'n, 427 U.S. 132 (1976). See Associated Builders v. Nunn, 356 F.3d 979, 987 (9th Cir. 2004).

17 Garmon preemption precludes "state interference with the National Labor Relations Board's  
18 interpretation and active enforcement of the integrated scheme of regulation established by the  
19 NLRA." Nunn, 356 F.3d at 987 (quotations and citations omitted). Just as LMRA section 301  
20 preemption is not at issue in this case, Garmon preemption issues are also not at issue.

21 The only federal labor law preemption issue left to consider is whether Machinist preemption  
22 precludes application of California's overtime and meal and rest break requirements. The court  
23 answers this question in the negative. Machinist preemption "prohibits states from imposing  
24 restrictions on labor and management's weapons of self-help that were left unregulated in the NLRA  
25 because Congress intended for tactical bargaining decisions and conduct to be controlled by the free  
26 play of economic forces." Id. (citations and quotations omitted). Preemption under the Machinist  
27 doctrine is lenient enough to allow "a state to establish statewide minimum labor standards, even  
28

1 though the standards would have the effect of dictating some terms of collective bargaining  
2 agreements.” McCollum v. Roberts, 17 F.3d 1219, 1221 (9th Cir. 1994).

3 In McCollum, the Ninth Circuit held that a state-law scheme by which non-union workers  
4 were guaranteed rest breaks, but union employees were not, constituted “discrimination” against  
5 union workers and was therefore inconsistent with the NLRA and preempted under the Machinist  
6 doctrine. At issue in McCollum was an Oregon labor law mandating that “[e]very employer shall  
7 provide to each employee . . . an appropriate rest period.” McCollum, 17 F.3d at 1220. A blanket  
8 carve-out was provided for union employees. The carve-out stated, “the provisions [requiring an  
9 appropriate rest period] . . . do not apply to employees covered by a collective bargaining  
10 agreement.” Id. The Ninth Circuit recognized that “federal preemption law is, in a sense, pitted  
11 against itself.” Id. at 1222.

12 On the one hand, preemption principles compel a state to steer clear of regulation of  
13 unions, lest important NLRA rights be trampled. On the other hand, if a state steers  
14 clear of unions while handing out benefits [to others], then it opens itself up to  
15 charges of anti-union discrimination, also a prohibited activity under the NLRA.

16 Id. Acknowledging this tension, the Ninth Circuit concluded in McCollum that because “Oregon’s  
17 regulatory scheme discriminates against union workers and burdens the collective bargaining  
18 process” for no “legitimate reason . . . other than an (incorrect) assumption that federal preemption  
19 principles require it,” the state scheme was “inconsistent with and therefore [] preempted by the  
20 NLRA,” Id. at 1223, 1222.

21 In Viceroy Gold Corp. v. Aubry, 75 F.3d 482 (9th Cir. 1995), the Ninth Circuit considered  
22 whether California Labor Code § 750, setting a maximum workday of 8 hours for persons engaged  
23 in mining and smelting, was preempted under the Machinist rule. The California Labor Code  
24 section at issue in Viceroy (§ 750) bears some semblance to the Labor Code section at issue in this  
25 case (§ 510). Foreshadowing the exception that the California Legislature would later carve out for  
26 the overtime requirements of section 510, the California Legislature in 1983 carved out an exception  
27 to the 8-hour workday of section 750. The exception allowed more than 8-hour workdays for miners  
28 and smelters covered by a collective bargaining agreement that “expressly provides for the wages,  
hours of work, and working conditions of the employees.” Viceroy, 75 F.3d at 486 (quoting Cal.  
Lab. Code § 750.5).

1 In Viceroy, the Ninth Circuit reversed the district court, holding that there was no preemption  
2 under the Machinist rule. The Ninth Circuit had decided McCollum just one year earlier, and the  
3 district court in Viceroy relied heavily on that case, see Viceroy Gold Corp. v. Aubry, 858 F. Supp.  
4 1007, 1020–21 (N.D. Cal. July 21, 1994) (Walker, J.). The Ninth Circuit in Viceroy, however, did  
5 not cite or discuss McCollum. Nevertheless, it is apparent that unlike the blanket union exception at  
6 issue in McCollum in which *all* employees to a collective bargaining agreement were exempt from  
7 rest break requirements, the union exception at issue in Viceroy was, as the Ninth Circuit observed,  
8 a “familiar and narrowly drawn opt-out provision[.]” Viceroy, 75 F.3d at 489. Under the exception  
9 in California Labor Code § 750, only the subset of unionized mining and smelting employees whose  
10 collective bargaining agreements expressly provided for wages, hours of work, and working  
11 conditions were entitled to an exception from the 8-hour workday. Because the opt-out provision in  
12 Viceroy was “familiar and narrowly drawn,” the state law was not preempted by the NLRA and the  
13 Machinist rule. Id. at 490.

14 This case is like Viceroy and unlike McCollum. With respect to the overtime provisions,  
15 California Labor Code section 510(a)(2) provides an exception for unionized employees and  
16 therefore, arguably “discriminates” between union and non-union employees. However, the opt-out  
17 provision is “narrowly drawn.” To qualify for exemption from the overtime provisions of section  
18 510(a), the unionized employees must (1) work an “alternative workweek schedule,” as defined by  
19 section 500(c) as “any regularly scheduled workweek requiring an employee to work more than  
20 eight hours in a 24-hour period,” and (2) as required under section 514, the collective bargaining  
21 agreement must “expressly provide[] for the wages, hours of work, and working conditions of the  
22 employees” and must also “provide[] premium wage rates for all overtime hours worked and a  
23 regular hourly rate of pay for those employees of not less than 30 percent more than the state  
24 minimum wage.” The opt-out provision in Labor Code section 510 applies only to the subset of  
25 union employees whose collective bargaining agreements satisfy these various statutory  
26 requirements. It does not necessarily apply to *all* union employees. The opt-out provision at issue  
27 here is narrowly drawn and accordingly, just as there was no Machinist preemption in Viceroy, there  
28 is no Machinist preemption here.

1 With respect to Machinist preemption of the meal and rest break provisions, the analysis is  
2 more straight-forward. Unlike the overtime provisions of Labor Code section 510, the meal and rest  
3 break provisions of Labor Code sections 512 and 226.7 apply equally to union and non-union  
4 employees alike. There is no separate opt-out for employees covered by a collective bargaining  
5 agreement. By setting minimum labor standards applicable to all employees statewide, Labor Code  
6 sections 512 and 226.7 may dictate certain terms of collective bargaining agreements and may  
7 interrupt the “free play of economic forces.” Nevertheless, this kind of state regulation falls  
8 squarely within the type of regulation that the Supreme Court has long recognized as permissible  
9 and not inconsistent with the NLRA. See e.g., Metropolitan Life Ins. Co v. Massachusetts, 471 U.S.  
10 724, 747-58 (1985) (state law requiring general health insurance policies to include mental health  
11 coverage not preempted by NLRA because law applied equally to union and nonunion employees);  
12 Fort Halifax Packing Co v. Coyne, 482 U.S. 1, 19–23 (1987) (state law requiring employer to  
13 provide one time severance payment to employees in the even of plant closing was not preempted by  
14 NLRA).

15 In sum, the court concludes that application of California laws regulating overtime  
16 compensation and meal and rest breaks to the employees in this case who are California residents  
17 working on tugs and barges in the waters of the San Francisco Bay pursuant to collective bargaining  
18 agreements, is not precluded by federal law, including the Shipping Act, the FLSA, general  
19 principles of federal admiralty law, and federal labor law. Defendant’s summary judgment motion,  
20 insofar as it relates to federal preemption issues, is **DENIED**.

21  
22 II. Exemption from California Overtime Laws

23 Having concluded that there is no federal preemption, the court turns to the next issue raised  
24 by defendant’s motion for summary judgment. As an alternative to federal preemption of California  
25 overtime compensation laws, Foss argues that summary judgment in its favor is appropriate because  
26 it is exempt from the state law. As Foss contends, because its employees work an alternative  
27 workweek scheduled adopted pursuant to a collective bargaining agreement, California Labor Code  
28 sections 510(a)(2) and 514 operate to exempt Foss from the default provisions set forth in section

1 510. Foss argues that as required under section 514, the collective bargaining agreement expressly  
2 provides for wages, hours, working conditions, premium wage rates for overtime, and a regular  
3 hourly rate that exceeds the state minimum wage by 30 percent. Accordingly, Foss contends, the  
4 overtime requirements of section 510 do not apply and it is free to negotiate within the context of the  
5 collective bargaining agreement which hours within a day and within a week constitute overtime  
6 hours and what the overtime rate of pay will be.

7 Plaintiffs dispute this conclusion. First, plaintiffs argue that the collective bargaining  
8 agreement does not set forth a valid “alternative workweek schedule” providing for regularly  
9 scheduled hours of work as required by sections 510(a)(2) and 500(c). Second, plaintiffs argue that  
10 the scope of the exemption under section 514 is narrow—while it allows employers and employees  
11 to bargain over the *rates* at which overtime will be paid as well as the number of non-overtime hours  
12 worked *in a day*, it does not allow employers and employees to bargain over the number of non-  
13 overtime hours worked *in a week*. In other words, attaching significance to the 40-hour workweek,  
14 plaintiff argues that a collective bargaining agreement can require work in excess of eight hours in a  
15 day without overtime pay, but cannot require work in excess of 40 hours in a week without overtime  
16 pay. Under plaintiffs’ interpretation of the statute, the schedule worked by tankermen such as Wylie  
17 requiring 12-hour days for seven days per week is impermissible because all 84 hours of the week  
18 are compensated at the straight-time rate.

19 Turning to the threshold issue of whether the collective bargaining agreements in this case  
20 satisfy the necessary prerequisites, the court must refer to the agreements to determine: (1) whether  
21 under section 510(2) they set forth an “alternative workweek schedule” defined in section 500(c) as  
22 “any regularly scheduled workweek”; and (2) whether under section 514 they provide for wages,  
23 hours of work, working conditions, premium wage rates for all overtime hours worked; and a regular  
24 hourly rate of pay not less than 30 percent more than California’s minimum wage. If the collective  
25 bargaining agreements satisfy these prerequisites, the court must then address the parties’ dispute  
26 concerning the scope of the collective bargaining exemption.

27 Plaintiff does not dispute that most of these prerequisites are satisfied. For example, under  
28 the 2004-2008 SUP collective bargaining agreement, plaintiff Wylie was paid \$30 per hour as a

1 tankerman. This hourly rate exceeds by more than 30 percent the California minimum wage which  
2 did not exceed \$8.00 per hour between 2004 and 2008. See Cal. Lab. Code § 1182.12 (2008).  
3 Moreover, plaintiff concedes that the phrase “premium rate of overtime” is any rate that exceeds the  
4 regular hourly rate. In other words, plaintiff agrees that the premium rate of overtime negotiated in a  
5 collective bargaining agreement can be greater than or less than the statutory rate of one and one-  
6 half times the hourly rate for hours in excess of 8 hours and twice the hourly rate for hours in excess  
7 of 12 in a day. Accordingly, plaintiff does not dispute that the overtime rate of 1.07 times the hourly  
8 rate paid to employees such as plaintiff Butcher under the 1999-2004 IBU agreement satisfied the  
9 requirement of “premium” overtime rates. Finally, plaintiff does not dispute that the collective  
10 bargaining agreements expressly provide for wages and working conditions.

11 Plaintiff does dispute whether the first prerequisite is satisfied, namely, whether the  
12 employees are working a bona fide “alternative workweek schedule” providing for a “*regularly*  
13 *scheduled* workweek.” Plaintiff argues that this prerequisite is not satisfied because the collective  
14 bargaining agreements include on-call provisions and irregular weekly schedules. Tankermen such  
15 as Wylie are assigned to work 12 hour days for seven days followed by seven days off. In addition,  
16 tankermen are also “on call” during their days off and are subject to being called in for additional  
17 work. Flex tankermen such as Pearson work only on an “on call” basis. When called up, flex  
18 tankermen work approximately fourteen days, though not necessarily consecutively. Other  
19 employees at Foss, including deck hand engineers such as Butcher are also subject to an “on call”  
20 schedule where Foss may call in employees to work as needed.

21 The parties dispute over whether plaintiffs’ workweek schedules are bona fide “alternative  
22 workweek schedules” as required under the statute raises an issue of statutory interpretation. The  
23 question is this: When it defined the phrase “alternative workweek schedule” in Labor Code section  
24 500(c) as “any regularly scheduled workweek requiring an employee to work more than eight hours  
25 in a 24-hour period,” did the California Legislature intend to include within the definition the type of  
26 “schedules” worked by the plaintiffs in this case?

27 Applying a common sense, plain-language approach to interpreting the definition set forth in  
28 section 500(c), the court concludes that the schedule worked by tankermen such as Wylie is a



1 “regularly scheduled workweek,” but that schedules worked by flex tankermen such as Pearson and  
2 deck hand engineers such as Butcher are not “regularly scheduled workweeks.” Tankermen such as  
3 Wylie have regular, predictable, and fixed schedules. They work 12-hour days for seven days per  
4 week, followed by seven days off. Although they are subject to being “on call” during their days  
5 off, their “on call” status does not make those hours that are regularly scheduled any less predictable.  
6 Flex tankerman and deck hand engineers work *only* on an “on call” basis. Common sense teaches  
7 that exclusive “on call” status equates to having no schedule at all. The court concludes that the  
8 collective bargaining agreements for tankermen satisfy the prerequisites for exemption under  
9 sections 510(a)(2) and 514, but that the collective bargaining agreements for flex tankermen and  
10 deck hand engineers do not.

11 Having concluded that at least with respect to plaintiffs such as Wylie whose collective  
12 bargaining agreements satisfy the statutory prerequisites to claim an exemption from the overtime  
13 requirements of section 510, the court now turns to the issue of the appropriate *scope* of the  
14 exemption. The court notes that both parties have cited to various portions of legislative history and  
15 administrative interpretive manuals to bolster their respective positions. The court does not find this  
16 material to be particularly illuminating or helpful in resolving the parties’ dispute.

17 Ultimately, the question is one of legislative intent. In this case the court finds that the plain  
18 language used in the statute itself is the best indication of the California Legislature’s intent. Labor  
19 Code section 510(a) states, “[t]he requirements of this section do not apply to the payment of  
20 overtime compensation to an employee working pursuant to” a collective bargaining agreement with  
21 features the court has already discussed above. Assuming a valid collective bargaining agreement,  
22 the natural reading of this provision is that *none* of the “requirements” set forth in “this section,”  
23 meaning the preceding sentences of subparagraph (a), apply. Employees and employers are free to  
24 bargain over not only the *rate* of overtime pay, but also *when* overtime pay will begin. Moreover,  
25 employees and employers are free to bargain over not only the timing of when overtime pay begins  
26 *within a particular day*, but also the timing *within a given week*. The Legislature did not pick and  
27 choose which pieces of subparagraph (a) will apply or not apply. Instead, the Legislature made a  
28 categorical statement that “the requirements of this section,” meaning this section *as a whole*, do not

1 apply to employees with valid collective bargaining agreements. The court agrees with defendant's  
2 interpretation of the scope of the collective bargaining exemption and rejects plaintiffs' more narrow  
3 interpretation.

4 In sum, the court concludes that plaintiffs such as tankerman Wylie fall within the collective  
5 bargaining exemption of section 510(a)(2) because they work pursuant to a bona fide "alternative  
6 workweek schedule" and their collective bargaining agreements satisfy all the necessary statutory  
7 requirements. Therefore, the overtime compensation arrangements negotiated under the collective  
8 bargaining agreement—specifying that straight-time is paid unless work exceeds 12 hours in a day  
9 or 84 hours in a week—do not violate California law. In contrast, plaintiffs such as flex tankerman  
10 Pearson and deck hand engineer Butcher do not fall with the collective bargaining exemption of  
11 section 510(a)(2) because as exclusively on-call employees, they do not work pursuant to bona fide  
12 "alternative workweek schedules." Accordingly, payment of overtime to these plaintiffs must be in  
13 accordance with the default requirements set forth in section 510(a). Defendant's summary  
14 judgment motion, insofar as it concerns compliance with California overtime compensation laws, is  
15 **GRANTED IN PART and DENIED IN PART.**

16  
17 **III. Compliance with California Meal and Rest Break Law**

18 As an alternative to federal preemption of California meal and rest break laws, defendant  
19 Foss argues that it is entitled to summary judgment because it is in compliance with California law  
20 requiring meal and rest breaks. To be clear, the court understands that claims for violation of Labor  
21 Code sections 512 and 226.7 are asserted by the Wylie and Pearson plaintiffs, but not the Butcher  
22 plaintiff. Butcher does not dispute that he was able to take meal and rest breaks in accordance with  
23 California law.

24 Wylie and Pearson argue, however, that defendants are not entitled to summary judgment  
25 with respect to their meal and rest break claims because as the sole crew member on their petroleum  
26 barge, they did not have an opportunity to take uninterrupted meal or rest breaks. Moreover, when  
27 they were not able to take meal and rest breaks, they were paid an allowance of \$16 per day. This  
28 allowance does not cure the violation, however, since Labor Code section 226.7(b) provides that

1 employees must be paid one hour's pay for each day on which they miss a meal or rest break. The  
2 hourly pay for both Wylie and Pearson exceeded the \$16 allowance they were paid. Defendant's  
3 motion for summary judgment with respect to the claims of plaintiffs Wylie and Pearson for  
4 violation of meal and rest break provisions is **DENIED**.

5  
6 CONCLUSION

7 For the reasons stated above, defendant's motion for summary judgment is **DENIED IN**  
8 **PART** and **GRANTED IN PART**.

9  
10 **IT IS SO ORDERED.**

11  
12 Dated: August 29, 2008

  
MARILYN HALL PATEL  
United States District Court Judge  
Northern District of California

ENDNOTES

1  
2 1. Under Labor Code section 500, “workday” and “day” are defined as “any consecutive 24-hour  
3 period commencing at the same time each calendar day,” and “workweek” and “week” are defined as  
“any seven consecutive days, starting with the same calendar day each week.”

4 2. In both Gregory and Valles, the result of the Ninth Circuit’s holding was that, in the absence of  
5 a dispute involving interpretation of a collective bargaining agreement, the federal court lacked  
6 jurisdiction and the district court was directed to remand the action to state court. See Gregory, 317  
7 F.3d at 1054; Valles, 410 F.3d at 1082. Unlike Gregory and Valles, remand is not compelled in this case  
because there exists an independent ground for the court’s subject matter jurisdiction, namely the Class  
Action Fairness Act of 2005. The Second Amended Complaint alleges that the matter in controversy  
exceeds the sum of \$5,000,000 and the class includes at least one member who is a citizen of a state  
different from that of defendant. See 28 U.S.C. § 1332(d)(2) and 1332(a).